A NONPROFIT’S GUIDE TO RISK MANAGEMENT AND INSURANCE
Risk Management

Introduction. “Risk management” is a tool to help nonprofit organizations like yours deal with uncertainty. Through the risk management discipline, an organization reviews its susceptibility to unexpected losses, and then develops strategies either to prevent losses from happening, or to reduce damage and expense when they do. Risk management may not sound like the most exciting or inspiring part of a nonprofit organization’s work, but it is as crucial as any other task a nonprofit undertakes. Good risk management ensures that a nonprofit will have enough assets to carry out its mission. It also ensures that the nonprofit’s actions will not harm the client population it is trying to serve, the general public, or the organization’s employees and volunteers.

Nonprofit organizations without risk management plans leave themselves vulnerable to events that could impose staggering costs upon or entirely shut down their operations. Bad things happen to good nonprofit organizations every day. No nonprofit is immune from the possibility that its plan of operation — even a well thought out one — could go seriously wrong.

Every nonprofit organization needs to create a risk management plan and review it annually. The organization should also review its plan after making a significant change to the types of activities it engages in, or when acquiring a piece of property, a new computer system, or other significant asset. Large nonprofit organizations such as schools or hospitals often have dedicated staff members assigned to the risk management task. For nonprofits with more limited funding, the responsibility for creating a risk management plan falls more heavily on the nonprofit’s board of directors and senior management.

To help you create a risk management plan appropriate for your organization, Public Counsel is pleased to provide A NONPROFIT’S GUIDE TO RISK MANAGEMENT & INSURANCE. This manual has been adapted for use by California nonprofits from a work originally created by the D.C. Bar Pro Bono Program for nonprofits incorporated in Washington, D.C. We are grateful to the D.C. Bar Pro Bono Program for permission to revise and distribute this material for use by nonprofit organizations incorporated in California.

The goal of this manual is to walk you through the entire risk management process. Using the case of Happy Child Early Care and Education Center as an example, the manual will explain the three fundamental steps that every organization should take in order to create a risk management plan:

1. Assess the nonprofit’s risks;
2. Mitigate those risks to the greatest extent practicable; and
3. Obtain insurance to help pay the costs in the event a loss occurs.

It will also discuss some potential problem areas that can be addressed by good risk management practice.
Assessing Risk

The first step in managing risk is to identify it. The basic task of risk assessment is to identify all the actions and relationships of a nonprofit organization that possibly could go wrong. Begin by considering all of the actions that your organization must perform in order to carry out its mission. Within all of your organization’s actions, there exists the possibility that an unplanned event or error may occur that could put your resources and assets in jeopardy. In other words, think of what would constitute a “Really Bad Day.”

Physical Injury. Liability can take many forms. The most common form of potential liability is tort liability. Under the law, a nonprofit organization may be liable for a tort if it fails in its duty of care to others, and someone is injured as a result. It may also be liable for the actions of volunteers or employees.

This category of risk generally includes preventable accidents, “slips and falls” and car wrecks. In addition to bodily injuries, types of injury that may trigger tort claims include property damage and certain types of business injury, like slander and libel.
Now let us look at what risks Happy Child faces. The executive director, Betty Johnson, has started to develop a list of some of the risks of injury to children, staff or volunteers that Happy Child faces during a typical day of operations. Here is her list:

What would a really bad day at Happy Child look like?
1. Children get hurt playing because of:
   a. Unsafe equipment
   b. Failure to supervise.
2. Children get sick from poor sanitation practices in the kitchen.
3. A volunteer or staff member sexually molests a child.
4. A teacher or volunteer improperly disciplines a child.
5. An employee suspects that a child is a victim of child abuse and fails to report the abuse as required by law.
6. There is a fire and there is an injury to children, staff and volunteers due to lack of:
   a. Safety equipment
   b. Staff training
   c. Fire inspections.
7. Happy Child realizes that volunteers haven’t been properly screened and fingerprinted.

Though the list may seem daunting, it is important to remember that there are many things an organization already does as part of its normal operation to decrease the risk of injury. The risk management plan is designed to strengthen those steps and to spot any areas where additional steps can be taken.

**Business Risks.** It is also important to remember that the risk of physical injury is not the only risk an organization faces. A nonprofit organization frequently enters into agreements with other parties for goods or services; it receives grants, it employs workers, and it has tax-exempt status. A nonprofit must comply with the terms of the grant agreements, contracts, and government regulations. In addition, an organization must ensure that it has appropriate financial controls in place. This will help make sure that funds are handled properly and all required filings are made in a timely fashion.
Your organization should make a list of its resources and assets, such as sources of revenue, tax-exempt status, licenses, personal and real property, intellectual property, and goodwill within the community. Then, it must consider the ways in which those resources are subject to damage, revocation, or loss. Do not hesitate to develop a list of your organization’s risks for fear that such could be used as evidence of liability in a lawsuit someday. Remember that a risk assessment is a necessary component of an overall risk management plan; it offers the opportunity to identify hazards and take steps to eliminate them before an injury occurs. Organizations that manage their risks demonstrate a commitment to complying with the law, satisfying their legal obligations, and creating a safe work environment. Organizations that make no effort to identify their risks have no chance to pursue corrective action and only make those risks more likely to produce genuine liabilities.

**Going back to our case study, assume Happy Child’s executive director starts to make a list of some of the financial risks the organization faces:**

1. Happy Child fails to use government money in compliance with its government contract.
2. Happy Child fails to adhere to the requirements tied to its 501(c)(3) status.
3. Happy Child receives a letter from the Employment Development Department saying there is a problem with its classification of employees.
4. Happy Child fails to keep required records of its grant expenditures.
5. An employee embezzles funds from Happy Child.
6. Happy Child uses donated funds in a manner inconsistent with the donor’s designation.
7. Happy Child fails to adhere to licensing requirements.
8. Happy Child is sued because an employee claims that:
   a. Happy Child failed to pay the employee in accordance with the wage and hour laws.
   b. Happy Child discriminated against the employee.

Once the possible sources of injury and business risks have been identified, the important next step for Happy Child is to begin developing a risk mitigation plan.
Mitigating Risk

Risk mitigation is a strategy that allows an organization to focus on the actions it can take to prevent accidents from happening and to diminish the potential of future losses. A risk mitigation strategy should include both physical precautions and administrative procedures that a nonprofit organization can take to reduce its exposure to risk.

A key mitigation starting point is for both board and management to become better educated about all the rules that regulate the nonprofit organization and its activities. Such rules or regulations can be found in contracts, lease agreements, licensing and accreditation requirements, criminal and tax law and state laws governing nonprofits. This process of education will help identify areas of risk that the organization may not have known existed, as well as improve the organization’s compliance with the law.

Categories of Risk. One approach for developing a mitigation plan to address each identified risk is to categorize and prioritize the danger each risk poses. Consider these four risk categories:

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<th>Low Risk Incident Will Occur/Low Cost if Incident Does Occur</th>
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In the case of Happy Child, some examples from each of these risk categories are:

1. **Low Risk/Low Cost**: The temperature in South Gate reaches 95° on January 1.
2. **High Risk/Low Cost**: The administrative assistant handles a number of papers and routinely suffers paper cuts.
3. **High Risk/High Cost**: The organization does not regularly inspect or maintain its playground play structure. A child cuts her leg on a piece of plastic that is protruding from the slide.
4. **Low Risk/High Cost**: South Gate is struck by a serious earthquake.
How you rate the risk of loss to your organization will determine how many resources your organization should expend trying to lessen the risk.

For example, while paper cuts may momentarily be painful to the Happy Child administrative assistant, such minor injuries would not justify expending significant resources to prevent them. In contrast, given the severe risk of injury presented by unmaintained playground structures, it makes sense to spend significant resources to minimize the risk of harm to children when playing.

The most difficult risks to plan for are low risk/high cost events. An example is a severe earthquake; a relatively remote but real risk in California.

Since substantial loss of life and property damage, while unlikely, is nonetheless possible, earthquakes and similar emergencies are important things for Happy Child to consider in its mitigation plan. In fact, for child care centers in California, it is a licensing requirement to prepare a Disaster and Mass Casualty Plan. Alongside this regulatory requirement, other steps Happy Child can take include obtaining earthquake insurance, conducting regular earthquake drills and, beyond the licensing requirement, developing a comprehensive Emergency Preparedness and Response Plan. It is also important to ensure that its building is up to the relevant seismic standards.

Once an organization has placed all of its identified risks into one of the four categories, it should then document what it already does and can start to do to prevent these risks from occurring.

Safety First! As the first step in mitigating its risks, an organization should take the actions necessary to ensure that its facilities and program activities are safe. A thorough risk assessment will include an inspection of the organization’s premises. If the inspection leads to discovery of potential hazards, such as faulty fixtures, loose railings, or poor lighting, then the nonprofit should arrange for appropriate maintenance work and make certain to perform it. Failing to repair these kinds of dangers could amount to negligence and liability under tort if someone on the premises is hurt.

Check equipment, such as playground sets, fire extinguishers, tools and ladders, to be certain each is functioning properly and is in good condition. Make sure any potentially dangerous machines or chemicals are stored safely and securely. Keep in close proximity a first aid kit and the medical supplies your organization may need as part of its activities. If you know of conditions that cannot readily be repaired, fence off the area or otherwise isolate the condition and put up warning signs. For organizations that provide services to children, mitigate risk by obtaining parental consent
forms for field trips and other outside activities. If your organization serves food to children, make sure to ask parents whether their children have food allergies.

Just as important as conducting the first inspection is scheduling regular follow-up inspections, such as once a quarter or twice a year, as needed. It is a good idea to calendar inspection reminders so that the organization is sure to make inspections regularly.

**Train Workers.** Your employees and volunteers are the first line of defense when developing a risk management plan. It is essential to stress to them the importance of looking out for the safety and security of the organization’s clients, customers, and workers, as well as the security of its assets.

However, a worker can only follow a rule or procedure that the organization has explained to him or her. If your organization requires workers to conduct activities that could affect someone’s well-being (e.g., preparing food, treating sick individuals, supervising contact sports, handling funds, etc.), then your organization has to be certain that workers have received proper training.

Your organization should arrange for workers to attend training courses. An employee or volunteer handbook is also a good way to collect important information and to ensure that workers have ready access to it. Your organization can use these techniques to design a strategy for teaching workers to identify and prevent risks as your organization becomes aware of them. Ensure that each position within the organization has a position description so workers are aware of what their responsibilities are. It is just as important, especially for nonprofit organizations, to conduct board training so board members are aware of their duties and liabilities.

**Follow Best Practices.** Nonprofits that try to learn from the experience of others do a better job of avoiding situations that create potential liabilities. A nonprofit should investigate the best practices of its industry and the relevant legal requirements to set standards of behavior.
Set the Right Tone. A good risk management plan requires open and honest communication among the board, staff, and volunteers about the risks the organization faces. One way to encourage openness within the organization is for the officers and the board of directors to establish the right “tone at the top.” The “tone at the top” refers to the ethical climate created in an organization by its leadership. A key element of any risk management plan is for the directors and officers to foster a climate whereby employees and volunteers act in a manner that upholds the highest ethical standards while carrying out their duties.

Put It in Writing. Ultimately, management and oversight by a nonprofit’s officers and directors determine how closely risk mitigation strategies are followed. To assist leadership in monitoring an organization’s risk mitigation strategies, the organization should document the actions it takes to mitigate risks. Having a written record will inform managers on what actions the organization has and has not performed. Documentation will also help the organization prove that it undertook precautionary and corrective measures.

Risk Management and Insurance. Many people think that risk mitigation just means buying insurance. However, risk mitigation strategies are more than that. The goal of risk mitigation is to prevent accidents and other losses from happening. While insurance may pay for the out-of-pocket costs if your organization is sued or otherwise incurs a loss, it does not pay for the staff time and program momentum your organization will lose if there is an accident. It cannot compensate for the loss to your organization’s reputation. Insurance also does not heal the pain that everyone feels when someone, such as a child or volunteer, is seriously injured. It is also important to remember that not all risks are insurable or insurable at an affordable cost. For example, almost every liability policy excludes from coverage an organization’s potential liability from lead paint.

Suppose that Happy Child discovers its facility was painted with lead-based paint. The organization could face liability if the children were exposed to the lead. Since general liability insurance policies now typically exclude from coverage injuries caused by lead paint, the only way to protect the organization is to mitigate the risk of lead paint exposure by either using a building with no lead paint or having properly licensed professionals remove any lead paint in the facility.

Liability from Volunteers. Charitable organizations are liable to third parties for the acts of volunteers. This means that if a volunteer commits some sort of tort within the scope of his or her work for a nonprofit organization, the nonprofit itself may be liable.

There are two relatively easy ways for an organization to minimize the risk of being held liable for the actions of a volunteer. First, ensure that volunteers do not represent themselves as working
for the organization or acting on its behalf. Second, nonprofit organizations should not give volunteers actual authority to act or make decisions on the organization’s behalf.

An additional mitigation technique is to seek waivers and releases of liability from volunteers who work for the organization. Depending on the wording of the waiver, by signing it, the volunteer agrees to absolve an organization of responsibility for any harm that the individual sustains through volunteering, and relinquishes the right to bring a claim based on the organization’s negligence. Keep in mind that not all waivers of liability will be upheld by the courts. Contractual releases of future liability for fraud and intentional wrongs are generally invalidated, and if gross negligence is involved, a waiver is similarly unlikely to be enforceable. Therefore, your organization is well advised to obtain assistance from an attorney to review and draft waiver agreements to ensure that they actually create the hoped for protections.

**Indemnification.** Another way to allocate risk is to require another party to indemnify you. Indemnification means that one person agrees to pay for the losses of another. For example, when a nonprofit rents a space to hold a special event, the landlord may ask the nonprofit to indemnify it from any accident that occurs to a person in attendance. The nonprofit may in turn ask its caterer to indemnify it from possible injuries to persons eating its food at the function. Sometimes an indemnification is limited to payment for liability only if caused by the indemnifying organization’s negligence. Other times, one organization may be asked to indemnify another for liabilities caused by anyone, including the person asking for the indemnification! In such a case, one may ask the other person to be responsible for his or her own acts, instead of passing the legal responsibility on. In fact, it may be appropriate to ask the other person for a mutual indemnification.

| In our example, Happy Child rents an event space at The Local Hotel in order to hold its annual fundraising dinner. Happy Child agrees to indemnify The Local Hotel if someone is injured because of Happy Child's negligence, and The Local Hotel agrees to indemnify Happy Child if the injury is caused by The Local Hotel's negligence. |

Among the most important indemnifications that a nonprofit organization commonly agrees to are provisions in its governing documents to indemnify its officers and directors in the event they are sued because of their service to the nonprofit. In California, this kind of indemnification is governed by Section 5238 of the California Code, which permits a nonprofit to help its directors pay their legal costs and any damages in the event that a personal claim is brought against them in relation to their work for the organization. If the director is found to be personally liable, indemnification by the nonprofit is prohibited unless a court determines the director is fairly and reasonably entitled to indemnification for expenses. In order to recruit and maintain a strong board of directors, it is important that a nonprofit organization be in a position to honor such an indemnification commitment, either through insurance or otherwise.
Volunteer Directors and Officers Immunity. Indemnification is not the only way for an organization to protect its officers and directors. Section 5047.5 of the California Corporations Code provides that volunteer directors and officers of qualified nonprofit corporations cannot be held personally responsible for certain negligent acts or omissions occurring within the scope of their duties that are done in good faith, in a way that the director believes to be in the best interests of the corporation and in exercise of their policymaking judgment. Excluded from this protection are claims of self-dealing transactions, actions or proceedings brought by the Attorney General and intentional, wanton or reckless acts, gross negligence or actions based on fraud, oppression or malice. Moreover, the section only applies to directors of 501(c)(3) and 501(c)(6) organizations, and only if the organizations maintain general liability insurance with at least $500,000 of coverage if the annual budget is less than $50,000, and at least $1 million of coverage if the annual budget exceeds $50,000.

Volunteer directors and executive officers are also protected from personal liability by section 5239 of the California Corporations Code. Under this section, there is no personal liability to a third party for monetary damages caused by a director or officer’s negligent act or omission in the performance of their duties as a director or officer. They will be protected if the act or omission was within the scope of their duties; it was performed in good faith; and was not reckless wanton, intentional or grossly negligent. Another condition of eligibility for this protection is that the corporation must have a liability insurance policy that covers the damages caused or, if without such coverage, can demonstrate that its board made all reasonable efforts in good faith to obtain liability insurance.

In addition, it is important that nonprofit organizations ensure they acquire Directors and Officers Insurance, discussed at page 18 below.

Preventing Personal Liability of Volunteers. The federal Volunteer Protection Act limits the personal liability of a volunteer when the volunteer acts within the scope of his or her duties and meets other criteria of behavior. Where appropriate or required, if the volunteer was properly licensed, certified or authorized for the activity undertaken, and if the harm is not the result of willful, reckless or criminal misconduct or gross negligence, then the Volunteer Protection Act may apply. All volunteers of nonprofit organizations (including volunteer directors) are covered by the Act, which can provide a complete defense if a lawsuit is filed, but does not prohibit the filing of lawsuits against volunteers. (Note that the Act does not limit the possible liability of the organization itself.)

A volunteer will not be covered if the harm is caused by the operation of a vehicle, vessel or aircraft where state law requires an operator’s license and insurance. The other specific situations in which a volunteer is excluded from protection under the Act all involve misconduct by the volunteer: a crime of violence or terrorism for which the volunteer has been convicted; a hate crime; conduct involving a sexual offence for which the volunteer has been convicted; where
federal or state civil rights law is violated or where the volunteer was under the influence of drugs or alcohol. If the volunteer is acting within the scope of his or her responsibilities to the organization, and none of the exclusions apply, but other criteria are not met, then the Act may still provide limited protection. The volunteer cannot be personally liable for punitive damages unless there is clear and convincing evidence that harm was caused by his or her action and that the action constituted willful or criminal misconduct. If there is a non-economic loss, a volunteer covered by the Act is only liable to the extent of his or her percentage responsibility for the harm.

Now let us look at Happy Child’s “Really Bad Day” list and see what it can do to mitigate the risk:

1. A volunteer sexually molest a child – Perform background checks on volunteers that have contact with children; put procedures in place so that volunteers are not left alone with children; ensure meeting places are open and visible by others; properly staff facilities; restrict contact between volunteers and children outside the program; train workers on how to spot signs that someone is inappropriately interacting with children; train children on how to avoid inappropriate contact by adults; set up procedure so that people can report incidents.

2. A teacher or volunteer improperly disciplines a child – Develop clear rules for disciplining children and communicate them to staff; monitor compliance; discipline staff who do not follow rules.

3. An employee suspects that a child is a victim of child abuse and fails to report the abuse as required by law – Develop protocol for handling cases of suspected abuse; train staff and volunteers about the protocol and the need to immediately report suspected child abuse; develop disciplinary procedures for workers who fail to follow protocol and report suspected cases immediately; follow policy.
4. Children and staff are injured in a fire due to lack of:
   a. Safety equipment - Ensure proper equipment is available and inspect regularly.
   b. Staff training - Train staff in accordance with best practices.
   c. Fire inspections - Ensure that the fire department inspects premises; hold regular fire drills.

5. Happy child doesn’t properly screen volunteers - Develop a volunteer policy that incorporates criminal record checks and fingerprinting and immediately implement. Require all current volunteers to stop working until they have been screened.

6. Happy Child fails to keep required records of its government contract expenditures - Develop record retention and expense policies; train staff on maintaining proper records; follow up with staff who do not submit proper records.

7. Happy Child fails to adhere to the requirements tied to its 501(c)(3) status - Check IRS and California requirements for 501(c)(3) status and put in place processes to ensure they are complied with.

8. Happy Child receives a letter from the Employment Development Department saying there is a problem with its classification of employees - Develop position descriptions for all full and part time employees; ensure that volunteers are doing work that is within their scope as volunteers and that they are not crossing over into work that should be paid.

9. An employee embezzles funds from Happy Child - Develop appropriate financial controls for the intake and disbursement of funds; regularly review bank records; review expense records for any anomalies; enable software features that allow organization to track changes to financial records; ensure that employee who handles funds takes vacations so someone else performs the work regularly.
10. Happy Child uses donated funds in a manner inconsistent with the donor's designation – Develop procedures for properly accounting for and reporting on funds restricted by a donor's designation, including allocating staff time and overhead expenses to restricted funds when appropriate; properly track operational expenses; ensure that all monthly reports to senior management and the board clearly state what funds are restricted and what funds are available for the general operating expenses.

11. Failure to adhere to licensing requirements – Check the appropriate regulations and immediately take action to ensure that all requirements are complied with.

12. Happy Child is sued because an employee claims that:

   a. Happy Child failed to pay the employee in accordance with wage and hour laws – Develop job descriptions for each position based on the actual duties performed by the employees; with the assistance of counsel, properly categorize employees as either subject to overtime laws or exempt; keep accurate records of the number of hours non-exempt employees work; develop policy that requires non-exempt employees receive permission prior to working overtime hours; ensure that all non-exempt employees are paid for overtime hours worked.

   b. Happy Child discriminated against the employee – Develop policy that prohibits discrimination and unlawful harassment; put policy in employee and volunteer handbooks and develop procedures on reporting discrimination; train employees on topic and discipline employees who fail to follow policy; train employees and volunteers with respect to the policy.

Once it has done everything practicable to mitigate the risk, Happy Child must decide how much insurance and what types of coverage it will need to protect the organization.
Insuring Against Risk

Risks can be mitigated, but never eliminated. Despite the best efforts of an organization to prevent them, accidents will happen. For this reason, an organization should obtain insurance to transfer its risk of loss to the insurance carrier.

However, not all risks can be insured, and all insurance policies will have some gaps. Accordingly, understanding the terms of your insurance coverage is important. Your organization should always read its insurance policies in light of its risks and obtain the insurance that adequately, efficiently and economically addresses its risks. This section will help your organization better understand the issues it should consider when obtaining insurance.

The Broker. The first step in purchasing insurance is to find the right broker. An insurance broker is a professional insurance advisor who will help your organization obtain coverage from insurance carriers. A broker does not work for an insurance company, but instead works independently. A broker analyzes your organization’s need for insurance, compares policies of multiple insurers, and helps select the best policy for obtaining the necessary coverage within your price range. In that way a broker is different from an insurance agent, who works on behalf of a specific insurance company. The responsibility of an agent to a customer is strictly administrative—an agent is only required to process paperwork, claims, and premiums in an accurate and timely manner. Both insurance brokers and agents have a duty to use reasonable care, diligence and judgment in obtaining insurance for their client, but they do not have a further, more defined duty under California law, unless there is an express agreement or clear representation from the agent or broker that they will do a certain thing. In California, the scope of insurance broker’s duties is governed by the law of negligence.

Finding the right broker means finding a broker that understands the needs of your nonprofit; can help you access the right insurance carriers; and provides your organization with good service. It is good to remember that some brokers specialize in working with nonprofit organizations. They may have a better feel for a nonprofit’s insurance needs, such as protecting volunteers, and should be able to find an insurance carrier that meets those needs. But even a nonprofit specialist may not be the best choice for some organizations. For example, a larger operating nonprofit may benefit from speaking to a broker who specializes in representing small businesses. Other brokers specialize in particular types of businesses, such as medical facilities, and understand the special insurance markets for coverage like malpractice insurance. If you are operating a health care clinic, such a broker may be better suited to your organization’s needs. Therefore, you should speak to several brokers before retaining one to determine which broker is right for your organization.

In order to fulfill their role as an advisor, a broker needs to fully understand your organization’s operations and help your organization fully understand its insurance coverage. A broker should
meet regularly with a client to learn about the client’s activities and to assist with the client’s risk assessment. In addition, a nonprofit should alert the broker about any new activities or changes in its business practices that could create a new exposure, and should confirm with the broker that the proper insurance is in place for the change in activities. A broker’s experience with risk management can help an organization foresee new risks and analyze trends in an organization’s losses.

In addition, a broker should review any existing coverage and explain the key terms and conditions of the coverage to the client. This will help the broker identify any gaps in coverage, or coverage that exceeds an organization’s needs. The broker should help the client determine the appropriate coverage, shop for policies, and reach an agreement with an insurance provider. Once an organization purchases a policy, a broker can manage the organization’s claims under the policy. For all of these services, a broker is paid a portion of the premium on the policy.

Types of Insurance. Generally, insurance can be classified as either third-party insurance or first-party insurance. Third-party insurance protects an organization from claims made by a third party and makes payment to a third party for liabilities arising from a claim as well as the legal cost of defending the claim. It is “lawsuit insurance.” First-party insurance covers an organization’s losses caused by itself, another party, or a natural occurrence. For example, property insurance is first-party insurance that protects an organization from loss if the loss is caused by an act of nature, by another person, or by the negligence of the property owner. Both categories include several types of policies that cover specific conduct, circumstances, and property.

A. General Liability. General liability insurance is a form of third-party insurance that covers bodily injury claims by a third person, damage to the property of a third person, and personal and advertising injury suffered by a third person. It covers any successful claim in court unless it is excluded under the terms of the policy, any payments made to settle a case, and the cost of paying a lawyer to represent the organization.

“Bodily injury” refers to physical injury sustained by a third person while on your premises or because of your organization’s conduct. For example, if someone is visiting your offices and is injured in a fall, that person may sue your organization, alleging that the organization failed to maintain a safe office space. The organization’s general liability insurance would cover the cost of a lawyer to defend the organization and the cost of any settlement of claim against the organization. Similarly, if the claim alleges that your organization’s negligence resulted in damage to a person’s property, the general liability insurance would also cover the claim.

General liability insurance also covers lawsuits brought as a result of “personal injury” that do not result in physical injury, such as invasion of privacy, false imprisonment (inappropriately holding someone against his or her will, such as a store owner inappropriately holding a customer), or “advertising injury,” such as libel and slander.
A general liability policy tailored for nonprofits usually insures not only the nonprofit organization, but also anyone else listed as a “named insured,” such as a director, officer, employee, or volunteer at the nonprofit.

B. Directors and Officers Insurance (D&O). D&O insurance is another form of third-party insurance. A D&O policy covers liability arising from certain kinds of “wrongful acts” potentially committed by a nonprofit or by its directors or officers. Nonprofits typically acquire a D&O policy in order to insulate directors and officers from personal liability arising from their participation on the board or management of the nonprofit. This type of insurance is highly recommended for nonprofits.

The wrongful acts covered by a D&O policy typically include claims that an officer or director breached a fiduciary duty when carrying out his or her responsibilities. It also covers any claim that an officer or director discriminated against someone applying for benefits from the nonprofit. For example, if an individual applies for housing from a housing nonprofit and is turned down, the individual may claim that the nonprofit denied his or her application because it engaged in illegal discrimination. The D&O policy is designed to cover such claims.

Employment discrimination. In addition, many nonprofit D&O policies also cover employment discrimination claims. You should check with your broker to see if your organization’s D&O policy covers such claims or if you need to purchase additional insurance to protect your organization from this type of claim.

You should also check to see if the D&O policy covers not just the officers and directors, but also the organization and its employees and volunteers. Many nonprofit D&O policies have what are called “association liability” policies that cover the nonprofit organization and the persons associated with it. If your policy does not extend such coverage to your organization and its employees and volunteers, you may want to consider changing your organization’s coverage.

C. Workers’ Compensation. Every jurisdiction requires businesses, including nonprofits, to have workers’ compensation insurance (workers’ comp) once the business hires a specific number of employees. In California, one employee triggers the requirement. The amount of an organization’s payroll and the type of work performed by employees will determine the cost of the organization’s premium. For example, an organization will generally have to pay a higher premium for an employee engaged in manual labor because the manual worker faces a greater risk of serious injury.

Workers’ compensation typically only covers employees and not volunteers. The California Labor Code section 3351 defines an employee for the purposes of workers’ comp as every person in the service of an employer under any appointment or contract of hire or apprenticeship, whether this is express or implied, oral or written. Section 3352 of the Code specifically excludes
from this definition *any person performing voluntary service for a public agency or a private, nonprofit organization who receives no remuneration for the services other than meals, transportation, lodging, or reimbursement for incidental expenses*. However, it is possible for volunteers to be covered by a nonprofit organization’s workers’ comp policy if the board of the nonprofit decides by resolution to extend such coverage to its volunteers and pays the appropriate premium. (See another option for covering volunteer injuries described in the **Volunteer Accidental Medical Insurance** discussion on page 20.) Independent contractors are also excluded from coverage under workers’ comp, but it should be noted that the California Division of Labor Standards Enforcement, which determines workers’ comp claims, makes a presumption that all workers are employees. The burden of proof to support the independent contractor status of a worker falls on the employer.

In addition, a nonprofit would be wise to obtain a certificate of workers’ comp insurance from every contractor with whom it does business. The Labor Code requires that any subcontractor who does not have an active valid contractor’s license be treated as an employee, not an independent contractor. Therefore the workers’ comp carrier has the right to charge your organization a premium for the period the worker was working for you, unless you can demonstrate that the worker was covered under another workers’ comp policy.

Workers’ compensation can be of benefit to a nonprofit employer because it can limit an organization’s liability. In the event an employee is injured while on the job, workers’ comp will cover all medical costs, lost wages, and other losses suffered by the employee. Moreover, workers’ comp is a “no-fault” policy, meaning that the employee is covered for his or her injuries, regardless of who is responsible—even if it is the employee. In exchange for this no-fault coverage, the law provides that the employee cannot sue the nonprofit for negligence in causing the injury. Therefore, it is in the employer’s interest to have an injured worker covered by a workers’ comp policy. For that reason, as discussed above, some nonprofits choose to include volunteers under their workers’ comp policies.

It is important to keep in mind that, because workers’ comp is designed to compensate an employee injured on the job, work-related injuries are not covered under health insurance plans. Sometimes small employers try to exclude employees from their workers’ comp policies in order to reduce the cost of coverage, expecting that any claims would be covered by the employee’s spouse’s health insurance or some other policy. However, because work-related injuries are not covered under health insurance plans, the employee could be at risk of having no coverage at all.

**D. Property Insurance.** Property insurance is a type of first-person insurance that protects a nonprofit from theft, loss, or damage to its property, such as any buildings it owns or its business property, including computers, furniture, etc. This insurance for nonprofits is similar to homeowners’ insurance for individuals. It does not include protection for automobiles. A
nonprofit needs to purchase a separate auto insurance policy to cover loss or damage to automobiles, as well as liability for accidents.

An “all risk” property policy protects your property in the event of loss from most kinds of “peril,” including fire, hurricane, tornado, and theft. However, property insurance policies commonly do not cover loss caused by mold, flood, pollution, asbestos, lead, terrorism, and earthquake. A nonprofit can obtain policies that cover these events, though doing so can be cost prohibitive. Many property policies for nonprofits also include “fidelity bond” coverage, which covers any loss incurred by the nonprofit because of employee dishonesty, such as by embezzlement. You should ask your broker if your organization’s policy provides such coverage.

E. Volunteer Accidental Medical Insurance. Accidental medical insurance helps compensate volunteers who are injured while performing volunteer services for a nonprofit. This insurance will reimburse the volunteer for any uninsured medical expenses, up to the limits of the policy. If the volunteer has no insurance, this type of insurance will pay for all the costs of medical treatment. The policy is a “no-fault” policy, meaning that the volunteer will be covered even if the injury was caused by his or her own negligence, and the volunteer does not have to sue the nonprofit in order to receive coverage.

The policy is beneficial not only to the volunteer but also to the nonprofit. First, by providing immediate benefit to the volunteer, the volunteer is not forced to sue the nonprofit in order to have his or her costs covered. Second, if the volunteer signed a waiver of liability for the benefit of the nonprofit, providing this coverage serves as a return benefit in consideration for the waiver. As a result, it may be more likely that a court will uphold the validity of the waiver.

F. Automobile Insurance. If your organization owns one or more automobiles, it is required to obtain insurance. Vehicles specifically used for work purposes should be placed on a commercial auto policy. While commercial policies cover the same types of liability as a personal auto policy, many of the requirements for obtaining the insurance are different, and an organization risks being denied coverage in the event of a claim if it does not obtain the proper policy and comply with its provisions. For example, a personal auto policy will cover anyone who borrows your car for a day, but a commercial auto policy may require you to list the people eligible to drive the vehicle.

Your organization should make sure that it has “non-owned and hired” coverage, even if it does not own a vehicle. If your organization does not have an auto policy, it can be included as part of the organization’s general liability insurance. This will provide insurance coverage in the event an organization is sued if one of its employees or volunteers is involved in an accident while driving his or her own vehicle or a rented vehicle on company business.
Terms of Insurance. An insurance policy is a contract and, like any contract, requires careful reading. An understanding of the coverage provided by an organization’s insurance begins with a review of the organization’s policies. Insurance policies typically include the following parts:

A. Declarations Page. An insurance policy will usually begin with a Declarations Page. The Declarations Page identifies the name of the insured, the policy number, the risks or property covered by the policy, the premium, any deductible, the total dollar limits on the amount the insurer will pay, and the policy period (time the policy is in force).

B. Definitions. Each insurance policy has definitions that are key to understanding the meaning of the policy. Parties might interpret an “occurrence” or “accident” differently, so the precise language of definitions deserves diligent scrutiny.

C. Insuring Agreement. The insuring agreement summarizes the major promises of the insurance company and describes what claims the policy will pay. In this section, an insurer agrees to certain obligations. For example, the insuring agreement in third-party insurance policies will include the insurer’s duty to defend and its duty to indemnify. It may include wording such as: “This policy covers any bodily injury up to the limits of the policy.”

D. Conditions. An insurance policy will also include the “conditions” upon which an insurer would not have to perform its obligations. Conditions typically require the person buying the insurance to take a particular action. For example, the insurer’s promise to pay for a loss typically is conditioned upon the insured person notifying the insurance company of the loss in a timely manner. Some policies will even impose a deadline, requiring you to report the claim within a specified period of time, like 60 days after the incident occurs.

E. Exclusions. Exclusions are provisions that take away coverage provided in the insuring agreement. Because exclusions narrow coverage, a nonprofit should focus on understanding any exclusions in its policy. Typically, policy exclusions will follow industry standards.
Many standard exclusions are designed to prevent overlapping coverage provided by other policies. For example, general liability insurance does not cover injuries sustained by workers in the course of their employment or damages resulting from an officer’s conflict of interest, as those injuries would be covered by workers’ comp and D&O insurance, respectively. Property insurance policies typically exclude coverage for automobiles and boats. Other exclusions may not be covered in another policy but will remain excluded nonetheless because an insurer either will not accept the risk or defend a particular conduct, or will do so only for an additional premium. For example, general liability policies commonly exclude liability from pollution, asbestos, lead, and mold. They also exclude coverage for intentional bad acts, such as intentionally striking another person or intentionally destroying property.

F. **Endorsements.** Insurance contracts often contain standard language, and most of the terms will not vary from one insurance company to another. However, if your organization needs special coverage, your broker can negotiate that coverage on your behalf, and the insurance company will change the terms of the standard policy by adding an endorsement to your policy. Endorsements are provisions that either change or add to the terms or sections of a policy. Endorsements can make changes as significant as entirely replacing the language of the policy. For this reason, an individual reviewing an insurance policy is well advised to look at any endorsements first to identify if they make wholesale changes to the policy. For example, normally a general liability policy would not cover non-owned and hired autos. If your organization wants this coverage, it would be added to your policy by endorsement.

**Limits on Coverage.** All policies will have limits on coverage. An insurer will limit an amount paid per “occurrence” or per “claim,” as well as limit the “aggregate,” which is the total amount that an insurer will pay during the entire policy period or for a particular type of loss regardless of the number of claims.

For example, Happy Child has an auto policy that pays up to $250,000 per injured person, and up to $500,000 in total for all people injured in an accident. One of its vehicles is in an auto accident, and three people are injured. Person A has $300,000 in injuries, Person B has $200,000 in injuries, and Person C has $125,000 in injuries. Person A’s payment will be limited to $250,000 because, under the terms of the policy, that is the maximum amount that will be paid to any one person. Moreover, all three will have their payments reduced because their total claims exceed $500,000 ($250,000 + $200,000 + $125,000 = $575,000). Each person will only receive 87 percent of what he or she would otherwise receive ($500,000 ÷ $575,000 = 87 percent). In this case, Person A would receive $217,250; Person B, $174,000; and Person C, $108,750. Of course, each injured person could still sue Happy Child for damage in excess of the insurance.
Some policies apply “sub-limits,” which set the cap for claims for specific losses that may be less than the total policy limit. For example, a general liability policy may have a sublimit for certain types of claims, such as sexual injury to a minor. Using a more specific example, a policy with an overall limit of $1 million per claim may have a sublimit stating that the policy would only cover $250,000 in claims for sexual molestation. The higher the limits on a policy, the more a nonprofit will pay for the coverage.

**Umbrella Coverage.** An umbrella policy is so named because, like an umbrella, it is designed to cover your organization for anything that might fall on it. It “sits” over your other insurance policies and supplements the amount of coverage your organization has.

There are two types of umbrella policies. The first is really just an “excess limits” policy. This policy provides additional protection to the organization by increasing the limits of the organization’s existing policies.

The second type of umbrella policy is what is called a “true umbrella” policy. This policy not only provides additional coverage that augments your existing policies, it also covers losses that are not covered by your other policies because there is a gap in your organization’s coverage. Like all insurance policies, there are exclusions from umbrella policies, so it may not protect your organization from all types of losses, but it does provide an extra layer of protection for your organization.

**How Much You Should Spend on Insurance.** The amount of money that a nonprofit will spend on insurance varies for each organization. It will depend on factors such as the size of the organization, including the size of the organization’s payroll; the extent of its risk exposure; how much risk the organization wants to take; and what it can afford. Another factor will be the amount of assets an organization needs to protect. If a nonprofit owns a building, not only will it need property insurance, but it may also need additional general liability insurance because a plaintiff could try to seize the building in order to settle a legal claim. A broker should advise your organization on the types and amount of coverage that best suits the needs and resources of your organization.
It is important to keep in mind that many insurance policies are “auditable.” This means that the premium is based on an estimate of certain things, such as the size of the payroll and the types of activities in which the organization engages. Under the policy, the insurance company has the right to audit your organization’s activities after the end of the policy year to see if what actually happened varied from the assumptions used in calculating the premium. If the size of your organization’s payroll was higher than expected or if the nature of your operations changed, your insurance carrier may have the right to charge your organization an additional premium to reflect what actually occurred.

The policy most frequently audited is the workers’ compensation policy, since the premium is estimated based on your organization’s expected payroll in various job classifications. If you end up adding or reducing staff during the year, the amount of your final premium may be adjusted. In addition, if you added a janitor but an office worker resigned, the premium may be adjusted because the type of work being performed changed. Generally, an employer will have to pay a higher premium for employees who perform manual work because the risk of injury is higher. Finally, most policies are experience rated, meaning the more losses your organization experiences, the higher the risk of loss to the insurance company, and the higher the premium your organization must pay for coverage. In some cases, such as workers’ comp, the experience rating is directly added to the premium calculation. In other cases, the insurance company may have some discretion as to what extent it will take such losses into account, but the fact remains: the more effective your organization is in reducing its losses, the more savings it will realize when purchasing insurance.

Other Insurance Issues.

A. Additional Insureds. You also have the option of having another person or entity named as an additional insured. For example, if you rent a facility for your annual fundraising dinner, the owner may ask to be named as an additional insured under the organization’s general liability policy. Generally, the insurance company will not charge your organization any additional premium for doing so. You should contact your broker, and he or she will have the other person added, but only for the period involved (in our example, only for the time your organization is occupying the facility).

B. Duty to Defend. It is important to make sure that your organization’s insurance coverage—especially your organization’s D&O policy—has what is called a “duty to defend.” This means that, under the terms of the policy, the insurance company is obligated to hire and pay a lawyer to represent you in the litigation. This is in contrast with some of the types of insurance that for-profit companies purchase, where the for-profit company must pay the attorney directly and receive reimbursement from the insurance carrier. Many nonprofit organizations do not have the funds to wait until they are reimbursed for attorneys’ fees. Therefore, it is important to ensure that your organization’s policies include the duty to defend.
C. **Claims-Made Versus Claims-Incurred.** Insurance policies fall into one of two categories: claims-made or claims-incurred policy. Under a claims-made policy, the insurance carrier should protect your organization against any claims made during the policy year. Under a claims-incurred policy, the insurance carrier should protect your organization against any claims that result from injuries caused by any act or failure to act during the policy year, even if the lawsuit is brought against your organization years later. D&O insurance is typically a claims-made policy and liability insurance is typically a claims-incurred policy.

The difference between these two types of policy is illustrated in the following example.

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Suppose Happy Child’s insurance policies run from January 1 to December 31 of each year. On March 5, 2012, one of the children is hurt while playing and suffers a compound fracture of his leg. Then, on August 17, 2012, Happy Child terminates the employment of one of its workers, and then terminates the employment of another worker on October 18. On September 15, the first employee files a claim with the Division of Labor Standards Enforcement alleging that she was terminated because of her race, and on January 27, 2013, the second employee files a claim for discrimination on account of his gender. On May 8, 2013, the child sues Happy Child alleging that the injury he suffered was the result of the organization’s negligence.

Happy Child has a D&O policy that covers employment discrimination, and a general liability policy that covers claims for personal injury. The D&O policy is a claims-made policy and the general liability policy is claim-incurred policy.

The child’s claim for personal injury is covered by the 2012 general liability policy, even though the claim was not filed until 2013. This is because the event that resulted in the claim—the broken leg—occurred in 2012.

The first employee’s claim is covered under the 2012 D&O policy because the claim was filed in 2012. For the same reason, the second employee’s claim is covered under the 2013 policy because the claim was filed in 2013.
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D. **Co-Insurance.** Certain forms of insurance, such as property insurance, require that the insured entity disclose to the insurance carrier the value of the property it is seeking to insure. Using this value, the insurance carrier calculates the amount of premium the entity must pay. The more valuable the property, the higher the premium. Sometimes insured parties are tempted to understate the value of their property in order to keep the premium as low as possible. Other times the insured party fails to update its policy to reflect increases in the value of the property.

The insurance carrier is entitled to a fair premium for its coverage. Therefore, in order to ensure that the insured party is accurately reporting the value of the property, most property policies have what is called a co-insurance penalty. What this means is that if the reported value of the property is less than a specified percentage (typically 80 percent), then the amount that the insurance company will pay on claims will be reduced by the same percentage.

**For example,** suppose Happy Child owned a building worth $500,000, but on its insurance policy the building was valued at $300,000. As a result, the reported value is only 60 percent of the actual value of the property. Happy Child has an 80 percent co-insurance penalty in its property insurance. If a fire occurs and Happy Child suffers $50,000 in damages, the amount the insurance carrier would have to pay on the claim would be $37,500 ($300,000 ÷ (.80 x $500,000) x $50,000 = $37,500).

Therefore, it is vital that you accurately report and update the values of property you declare to the insurance carrier to reflect inflation and other increases in value.

**Serious Losses and Filing a Claim.** If your organization experiences a serious loss, there are some important steps it should take in the immediate aftermath of the loss. First, your organization can and should offer sympathy to anyone impacted by the incident, but it should not admit liability or commit to make any payments without getting the insurance company’s consent. Offer medical attention as warranted, and if appropriate under the circumstances, have the injured party complete an “incident report.” You should also inspect the area or condition where the loss occurred and note any defects or contributing factors. Take photos or videos of the area or condition as soon as possible; document the date, time, and name of the person taking photos or videos; and retain documentation for your records. Retain any evidence relevant to the incident by immediately tagging and storing them in a protected place until you speak to your insurance adjuster. Identify witnesses and, if possible, have them give a statement of the facts as they know them, even if they did not see the incident occur. Keep in mind that if your organization is sued following an incident, you will have to turn over to the other side any e-mails or other written communications about the incident. You should not offer opinions about what occurred, but limit your communications to factual statements.
Every insurance policy requires that you file a claim promptly; some will even specify an exact time deadline by which the claim must be filed. There are several reasons for this. First, and most important, the longer you wait to file the claim, the harder it will be for the insurance company to investigate the facts. Memories fade, we lose track of witnesses, and evidence gets lost. Therefore, you should contact your broker every time there is a serious incident involving your organization. It may not always be necessary to alert the carrier, but you should discuss the incident with your broker. **You should always alert your insurance carrier as soon as possible if your organization’s vehicles are involved in an auto accident; if there is a loss of property due to a fire, theft, natural disaster, or accident; or if your organization is sued.** If you fail to give timely notice, it may jeopardize your coverage under the policy. You should pay special attention to these deadlines in the case of a claims-made policy, since claims made after the deadline are not covered by the policy.

Your broker should be in communication with your carrier to determine the status of any claim so that you are aware of how the claim is being handled on your behalf. If there is litigation, your organization will be expected to assist in the litigation, and if it fails to do so, your organization may forfeit coverage under the insurance policy.

**Obtaining and Retaining Copies of Your Policies.** It is important that you obtain from your broker copies of your organization’s policies and keep them in a secure place. The claims-made policies, such as your property insurance, should be kept for a minimum of three years. The claims-incurred policies, such as your general liability, auto and umbrella policies, should be kept permanently. This is because you may find out years later that something happened during that policy period giving rise to the claim, and the insurance company will have to provide you with a legal defense and pay any claims even if many years have passed.

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Now let us go back to Happy Child’s list of potential risks and see where it has insurance to protect against those risks:

**What would a really bad day look like?**

1. **Children get hurt playing because of:** a) unsafe equipment or b) failure to supervise.  **General liability and umbrella insurance.**

2. **Children get sick from poor sanitation practices in the kitchen.**  **General liability and umbrella insurance.**

3. **A volunteer sexually molests a child.**  **General liability insurance, but often excluded from umbrella insurance.** Organization is covered; however, if a volunteer is sued, he or she may not be covered by the organization’s policy because the conduct may be considered an intentional act.
4. A teacher or volunteer improperly disciplines a child. General liability and umbrella insurance. Organization is covered; however, if an employee is sued, he or she may not be covered by the organization’s policy because the conduct may be considered an intentional act.

5. Children are exposed to pornography while playing on the computer. General liability and umbrella insurance.

6. An employee suspects that a child is a victim of child abuse and fails to report the abuse as required by law. Errors and omissions insurance and general liability insurance.

7. There is a fire. Building is damaged and children and staff are injured due to lack of:
   a. Safety equipment
   b. Staff training
   c. Fire inspections.
   Property insurance for damage to building. General liability insurance to covers any liability because of injury to children. Workers’ compensation covers injuries to staff.

8. Happy Child fails to use government grants in compliance with the grant agreement. No insurance available. Happy Child must comply with grant requirements.

9. An employee embezzles funds from Happy Child. Employee dishonesty coverage. Usually included as part of property insurance.

10. Happy Child uses donated funds in a manner inconsistent with the donor’s designation. No insurance coverage available. Must comply with donor’s request.

11. Happy Child is sued because:
   a. An employee claims that Happy Child failed to pay the employee in accordance with wage and hour laws. Insurance coverage generally not available. Happy Child must comply with the law. However, the cost of hiring an attorney to defend the claim may be covered.
   b. Happy Child discriminated against the employee. Employment practices coverage. Often included as part of D&O insurance.
As you can see, Happy Child has a wide range of insurance coverage. However, even with a comprehensive insurance program, it still has some uninsured risks. In addition, since the premiums for most insurance coverage are experience rated, if Happy Child has a large claim, or even a number of small claims, they will increase the amount it will pay for insurance for more than one year. Therefore, it is important to have a strong risk mitigation program.

It is also important to remember that risk management is not an all-or-nothing proposition. Even if a nonprofit can only take some risk mitigation steps now—like sending only some of the staff to trainings—it will still reduce the overall risk to the organization. If an organization cannot afford an umbrella policy now, it is still worthwhile to make sure that it has non-owned and hired auto coverage in place. Perhaps in later years, the organization will be able to provide more training or purchase more insurance.

Risk management is a step-by-step process. Like all journeys, it begins with the first step.

**Additional Resources**

In addition to this manual, you may also want to consult the following resources:

Nonprofit Risk Management Center: [www.nonprofitrisk.org](http://www.nonprofitrisk.org)
Nonprofit Insurance Alliance of California: [www.niac.org](http://www.niac.org)
Nonprofit Insurance Advisors: [www.nonprofitinsuranceadvisors.org](http://www.nonprofitinsuranceadvisors.org)
Risk and Insurance Management Society: [www.rims.org](http://www.rims.org)
The Institute of Risk Management: [www.theirm.org](http://www.theirm.org)

Public Counsel’s Community Development Project provides free legal assistance to qualifying nonprofit organizations that share our mission of serving low-income communities and addressing issues of poverty in Los Angeles County. If your organization needs legal assistance or more information, visit [www.publiccounsel.org](http://www.publiccounsel.org) or call (213) 385-2977 ext 200.

*Please Note:* This manual can only discuss risk management in the broadest terms. It is intended to provide general information and not specific risk management or legal advice to your organization. You should discuss your risk management plans with an insurance professional and your attorney. Moreover, laws and market conditions change. You should verify that the information in this manual is still timely.