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UNITED STATES DISTRICT COURT 1 2 FOR THE CENTRAL DISTRICT OF CALIFORNIA WESTERN DIVISION 3 UNITED STATES OF AMERICA, 4 Case No. 2:15-cv-5903-DDP-JEM 5 Plaintiff, 6 JOINT STIPULATION TO AMEND v. GRAPH 34 OF THE JOINT 7 COUNTY OF LOS ANGELES AND SETTLEMENT AGREEMENT LOS ANGELES COUNTY SHERIFF REGARDING THE LOS ANGELES 8 JIM MCDONNELL, in his official COUNTY JAILS capacity. Defendants. 10 TERESA POWERS, DAVID PENN, TIMOTHY POLK, MARK SARNI, DERRICK THOMAS, DARSEL WHITFIELD, ROYAL WILLIAMS, AND 11 COMPLAINT FILED: August 5, 2015 TRIAL DATE: None Set 12 LEPRIEST VALENTINE. 13 14 Plaintiff-Intervenors. 15 16 Plaintiff, United States of America, and Defendants, County of Los Angeles 17 ("County") and Los Angeles County Sheriff Jim McDonnell ("Sheriff"), in his official capacity, (collectively, the "Parties"), with the concurrence of Plaintiff-Intervenors 18 ("Intervenors"), enter into this Joint Stipulation Amending Paragraph 34 of the Joint 19 20 Settlement Agreement Regarding the Los Angeles County Jails ("Joint Stipulation") 21 with respect to release planning for prisoners who are being released to the community from Los Angeles County Jails.¹ 22 I. 23 Background On August 5, 2015, the United States filed a Complaint against the County and the 24 Sheriff alleging systemic violations of prisoners' federal constitutional rights in the Jails, 25 26 ¹ The Independent Monitor, Richard Drooyan, supports the Joint Stipulation and 27

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amendment of Paragraph 34.

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under the Civil Rights of Institutionalized Persons Act, 42 U.S.C. § 1997, and the Violent Crime Control and Law Enforcement Act of 1994, 42 U.S.C. § 14141. ECF Doc. 1.

Simultaneously with the filing of the Complaint, the Parties filed a joint stipulation seeking approval of the Joint Settlement Agreement Regarding the Los Angeles County Jails ("Settlement Agreement") to resolve the United States' Complaint. ECF Doc. 4. On September 3, 2015, the Court approved the Settlement Agreement and retained jurisdiction to enforce the Settlement Agreement until the conditions described in Paragraph 116 of the Settlement Agreement were met. ECF Doc. 13. The Court also approved the appointment of Richard Drooyan as Independent Monitor under the Settlement Agreement. Settlement Agreement ¶ 94, ECF Doc. 14.

Among the terms of the Settlement Agreement is Paragraph 34, which addresses discharge planning for prisoners with serious mental illness. Paragraph 34 states:

- 34. The County and the Sheriff will conduct discharge planning and linkage to community mental health providers and aftercare services for all prisoners with serious mental illness as follows:
 - (a) For prisoners who are in Jail seven days or less, a preliminary treatment plan, including discharge information, will be developed.
 - (b) For prisoners who are in Jail more than seven days, a [Qualified Mental Health Professional] will also make available:
 - (i) for prisoners who are receiving psychotropic medications, a
 30-day prescription for those medications will be offered either
 through the release planning process, through referral to a reentry resource center, or through referral to an appropriate
 community provider, unless clinically contraindicated;
 - (ii) in-person consultation to address housing, mental health/medical/substance abuse treatment, income/benefits establishment, and family/community/social supports. This

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- consultation will also identify specific action to be taken and identify individuals responsible for each action;
- (iii) if the prisoner has an intense need for assistance, as described in [County Mental Health] policies, the prisoner will further be provided direct linkage to an Institution for Mental Disease ("IMD"), IMD-Step-down facility, or appropriately licensed hospital;
- if the prisoner has a moderate need for assistance, as described in [County Mental Health] policies, and as clinically appropriate to the needs of the prisoner, the prisoner will be offered enrollment in Full Service Partnership or similar program, placement in an Adult Residential Facility ("Board and Care") or other residential treatment facility, and direct assistance accessing community resources;
- (v) if the prisoner has minimal needs for assistance, as described in [County Mental Health] policies, the prisoner will be offered referrals to routine services as appropriate, such as General Relief, Social Security, community mental health clinics, substance abuse programs, and/or outpatient care/support groups.
- (c) The County will provide a re-entry resource center with [Qualified Mental Health Professionals] available to all prisoners where they may obtain information about available mental health services and other community resources.

Settlement Agreement ¶ 34.

The Settlement Agreement permits the Parties to modify its terms by stipulation under Paragraph 119. Paragraph 119 states, in relevant part, "The Parties may jointly stipulate to make changes, modifications, and amendments to this Agreement, which will

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be effective absent further action from the Court, 30 days after a stipulation signed by all of the Parties has been filed with the Court."

On December 15, 2015, Intervenors intervened to challenge Paragraph 34 of the Settlement Agreement. ECF Doc. 75. In their First Amended Complaint in Intervention, Intervenors alleged that Paragraph 34 violates the Americans with Disabilities Act, Section 504 of the Rehabilitation Act, and the Eighth and Fourteenth Amendments of the United States Constitution. Am. Compl. In Intervention ¶¶ 94-121, ECF Doc. 76.

The Parties and Intervenors subsequently engaged in good-faith negotiations to settle the dispute arising from the Complaint in Intervention filed by Intervenors. The Parties, with the concurrence of the Intervenors, now stipulate and agree as follows:

II. Stipulation to Modify Paragraph 34

The Parties and Intervenors agree to modify Paragraph 34, pursuant to Paragraph 119 of the Settlement Agreement, to read as follows:

34. Consistent with existing Correctional Health Services policy, the County and the Sheriff will conduct clinically appropriate release planning for all prisoners who are being released to the community and who have been identified by a QMHP as having a mental illness and needing mental health treatment, or as having a DSM-5 major neuro-cognitive disorder that caused them to be housed in the Correctional Treatment Center at any time during their current incarceration. For prisoners with mental illness and needing mental health treatment, the release planning services will be guided by the prisoner's level of care. Specifically, prisoners who any time during their incarceration meet mental health level of P3 or P4 will be presumptively referred for release planning services, and prisoners who meet mental health level of care P2 will receive release planning services upon referral by a clinician or upon their request. Prisoners who have a DSM-5 major neuro-cognitive disorder that caused them to be housed in the Correctional

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- Treatment Center will also be referred for release planning services consistent with the Correctional Health Services policy applying to prisoners with mental illness.
- (a) Release planning will consider the need of the prisoner for housing; transportation to the prisoner's community-based provider, residence, or shelter within the County; bridge psychotropic medications; medical/mental health/substance abuse services; income/benefits establishment; and family/community/social supports ("Release Planning Areas").
- (b) Release planning will be based on an individualized assessment of the prisoner's needs and, unless the prisoner is unable or unwilling to participate, will be undertaken in collaboration with the prisoner. For prisoners referred for release planning services, those services will include:
 - (i) An Initial Release Plan that will be created at intake or no later than ten days after the referral for release planning, which referral shall normally occur at the time of intake. The Initial Release Plan will include preliminary identification of needs in each of the Release Planning Areas and preliminary recommendations for services to address those needs, and a referral for assistance in obtaining California identification when needed and when the prisoner is eligible; and/or
 - (ii) A Comprehensive Release Plan that will be initiated no later than thirty days after the referral for release planning. The Comprehensive Release Plan will include (A) collecting information regarding the prisoner's needs; (B) coordinating with community-based providers to identify available services that meet the prisoner's needs; (C) facilitating the transition of care to community-based providers; and (D) assisting in obtaining identification and/or benefits when needed, when the prisoner is eligible, and as offered by the Sheriff's Community Transition Unit.
- (c) The County will maintain a re-entry resource center with staff supervised by

a QMHP. The re-entry resource center will:

- (i) Provide information appropriate to the released prisoner about available housing, transportation, medical/mental health/substance abuse services, income/benefits establishment, community/social supports, and other community resources; and
- (ii) Provide released prisoners with copies of their release plans, as available.
- (d) All prisoners who are receiving and continue to require psychotropic medications will be offered a clinically appropriate supply of those medications upon their release from incarceration. Unless contraindicated, this will be presumed to be a 14-day supply or a supply with a prescription sufficient so that the prisoner has the psychotropic medication available during the period of time reasonably necessary to permit the prisoner to consult with a doctor and obtain a new supply.
- (e) Nothing in Paragraph 34 will require prisoners to accept or participate in any of the services provided under this Paragraph.
- (f) Neither the County nor the Sheriff shall be in violation of this paragraph if after reasonable efforts as set forth in Correctional Health Services Policy M380.01, Release Planners are unable to identify available post-release services.

III. Remainder of Settlement Agreement

Except as amended in this Joint Stipulation, the provisions of the Settlement Agreement shall remain unchanged and in full force and effect, and shall apply to Amended Paragraph 34.

STIPULATED AND AGREED UPON by the United States of America, the County, and the Sheriff – with the concurrence of the Intervenors by and through their respective counsel, and the endorsement of the Independent Monitor.

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